Subsoil Asset Accounts

Results of a questionnaire and points for further discussion

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by

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Background

LG Rome 2003: Subgroup on subsoil asset accounting

Purpose:

- a) Carry out a survey on country practises in the compilation of mineral resources accounting
- b) Prepare guidelines on the compilation of subsoil asset accounts
- c) Consider the discussions of the Canberra II Group on the measurement of Non-Financial Assets as they relate to subsoil assets

Questionnaire / survey of country practises

- Send out by mail April 2003 to 29 countries and organisations
- Responses from nine countries with subsoil asset accounting:

Canada New Zealand Philippines

Austria Denmark Norway South Africa Netherlands United Kingdom

• and from Germany and Sweden: No accounting

Questions

- *Type of accounting* (which assets, classification, units of measurement, accounting period)
- Basis for the accounts (guidelines, data sources)
- Challenges
- Dissemination
- Future plans

The type of mineral and energy resources covered

Responses

| | Oil and natural gas | Coal | Metallic minerals | Non-metallic minerals |
|-----------------|------------------------|------|--|---|
| Austria | | X | | |
| Canada | × | × | gold, copper, nickel, iron, uranium, crude bitumen, zinc, silver molybdenum and lead | potash |
| Denmark | x | | | |
| New Zealand | X | X | developing gold, silver and iron. | developing aggregate, limestone, dolomite, clay and other non-metallic minerals |
| Norway | x | | | |
| The Philippines | | x | gold, copper, chromate, nickel, magnesium and iron | limestone and sand and gravel |
| South Africa | | x | gold and platinum | |
| The Netherlands | x | | | |
| | | | | |

Resource classification

| New Zealand The Philippines | Proven, Probable |
|--------------------------------|---|
| Austria | Proven, Probable, Possible |
| United Kingdom | Proven, Probable, Possible and undiscovered |
| Norway | Total recoverable (discovered resources and undiscovered) |
| Denmark | Ongoing and approved, planned recovery, possible recovery |
| Canada | Developed reserves (Established – recoverable – proven/probable) |

National level

but: Canada, New Zealand and Philippines also Regional level accounting

All nine countries have time series (covering 10-25 years)

Years covered by the accounts

| | Years covered | Time lag |
|--------------|------------------|----------|
| Austria | 1975-2000 | |
| Canada | 1977-2001 | 3 years |
| Denmark | 1991-2002 | 2 years |
| New Zealand | 1992-2001 | 3 year |
| Netherlands | (1986) 1996-2002 | |
| Norway | 1984-2002 | 1 year |
| Philippines | 1988-1998 (1996) | |
| UK | 1981- | 10 month |
| South Africa | 1980-2001 | |

Guidelines in use

- Non European countries: SEEA and others
- European countries:

Eurostat-guidelines (for oil and gas) except the Netherlands for valuation

Usefulness of SEEA

All nine countries find that SEEA is clear and useful !

But some areas are poorly covered:

- Renewable energy stock measurement
- Distribution of resource rent between owners
- Actual country examples

Methods used for the valuation

NPV is the preferred method

with 8% per cent return to capital, 4% discount rate and constant extraction !



The Netherlands: Rent appropriated by government

Canada and the Philippines: Other methods in use as well

Varying details in monetary asset accounts



Treatment of uncertainty

Philippines, New Zealand, UK: Verbal explanation in publications

Canada: Relative measure of reliability

Denmark and Norway: Sensitivity analysis (varying discount rate and rate of return on capital)

Dissemination of accounts

- Internet (CA, DK, PH, NZ, UK)
- Hard Copies (DK, CA, PH, ZA)

Indicators

Natural ressource wealth Physical stocks Total ressource base

Production/reserve ratio

Several countries mention that they intend to derive indicators

Use of the accounts

Canada: National balance sheet, index of well-being

New Zealand: Analysis of carbon tax policy, Sustainability assessment model

Norway and Philippines: Growing interest from ministries

The Norwegian experience in the 80'ties !

Other issues of interest

Decommisioning costs no experience, but broad interest

"Stocks" of renewable energy (wind, hydro, biomass, etc.)

Countries' future plans

Minor plans for future expansions But: more regular accounts

Canada: Diamonds, offshore crude oil and gas

Norway: Incorporation of monetary accounts into National Accounts

New Zealand: Carbon accounts and renewable energy

Philippines: Hydro, oil, gas and other minerals

Some challenges mentioned by respondents

General:

- Lack of data
- Data quality
- Confidentiality
- Lack of expertise and experience

Valuation:

- depletion profile
- rate of return to capital
- discount rate
- Treatment of capital in rent calculation
- Division of cost between oil and gas
- Government's share of revenues from oil and gas

Points for *discussion* and *prioritising*

• Need for harmonization and international comparisons ?

Classifications

NPV parameters Rate of return, discounting, extraction profiles Consensus rates?

- Guidelines for regional subsoil accounts ?
- Would it be useful to try to harmonize the level of detail in the accounting ?

Same accounting items for changes in stocks ?

Decommissioning cost ?

Further sub-group work ? Discussion and prioritising

- Supplement SEEA with guidelines ?
- renewable energy stock measures
- distribution of resource rent between owners,
- actual country examples
- Common standards for reliability measures and sensitivity analysis ?
- How can experiences best be shared ?
- Fixed prices calculations of stock values ?
- Are indicators for subsoil assets an issue for the London Group ?

Next Step for the London Group / sub-group?

Further sub-group work ?

Discussion and prioritising

- Continue country survey ?
- Prepare guidelines ? build on Eurostat guidelines
- Other ideas ?
- Ambitions and resources ?
- New volunteers for the subgroup ?