System of Environmental-Economic Accounting: The Philippine Experience

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Regional Training Workshop on SEEA Asset Accounts for Sustainable Development

Chiba, Japan 16 to 19 June 2025













Outline

- Introduction
- Asset Accounts of the Philippines
- Natural Capital Accounting Roadmap
- The Philippine Ecosystem and Natural Capital Accounting System (PENCAS) Act
- Ways Forward







Introduction About PSA. Historical background.







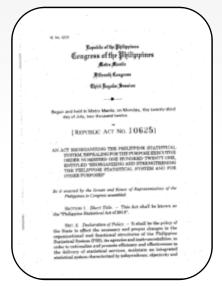
About PSA

Responsible for the implementation of the objectives and provisions of:



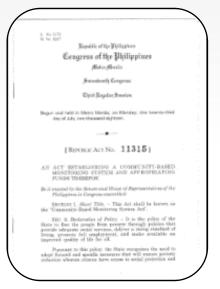
Republic Act No. 11055

Philippine Identification System Act



Republic Act No. 10625

Philippine Statistical Act of 2013



Republic Act No. 11315

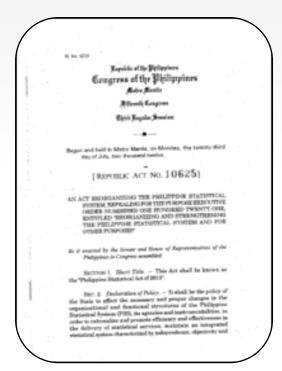
Community-Based Monitoring System Act







Environment and Natural Resources Accounts Division



Republic Act No. 10625

Philippine Statistical

Act of 2013

Develops and maintains the compilation as well as conducts research and studies for the improvement of natural capital accounts, environmental accounts, and ecosystem accounts

Develops and maintains statistics and indicators on **environment**, **climate change**, and **disaster** to be able to provide environment, climate change, and disaster statistics-based information support system by region







Environmental-Economic Accounting in the Philippines

1991-2000
ENRAP
Environment and
Natural Resource
Accounting Project



1995-1997

ENRA I: Integrated
Environmental
Management for
Sustainable
Development
(IEMSDI)



1998-2001

ENRA II Institutionalization of PEENRA



1999-2000

Benchmark Survey on Environmental Protection Expenditure (SEPE)



2000

International
Workshop on
Environment and
Natural Resources
Accounting
Expenditure



2024-2025 Signed PENCAS Act and IRR



2023-2025 PEENRA Project



2021-2023 PSA-UNSD SEEA

Project



2017-2020

Philippine
EconomicEnvironmental
and Natural
Resource
Accounting
(PEENRA) Project



2014-2017

Wealth
Accounting and
Valuation of
Ecosystem
Services (WAVES)
Project







Asset Accounts of the Philippines

Accounts. Scope and Coverage. Data Sources and References. Classification Criteria. Challenges, Issues and Limitations. Outputs.





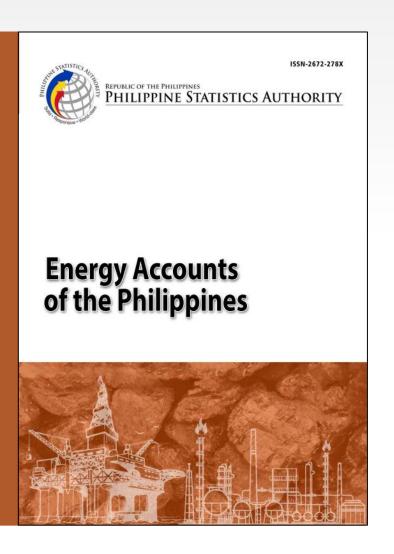


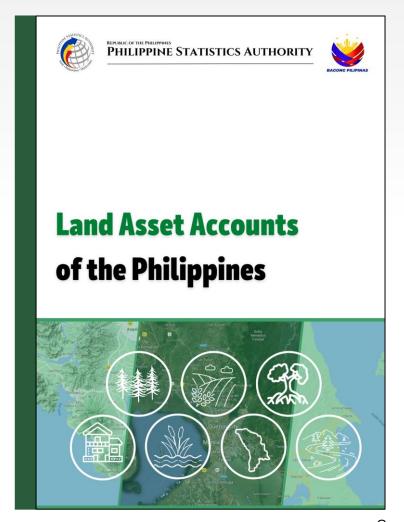
Asset Accounts of the Philippines



Mineral Accounts of Philippines













Mineral Asset Accounts



Mineral Accounts of Philippines



- Physical and monetary asset accounts of the country's metallic mineral resources, namely: **gold**, **copper**, **nickel**, and **chromite**.
- Updated annually, with latest coverage of 2014 to 2023
- Physical:
 - Gold: metal content, kilograms
 - Copper: metal content, metric tons
 - Nickel: ore form, dry metric tons
 - Chromite: ore form, metric tons
- Monetary: Philippine Peso
- Classified as Class A, commercially recoverable resources;
 Class B, potentially commercially recoverable resources;
 and Class C, non-commercial and other known deposits







Data Sources

Physical Accounts



Mines and Geosciences Bureau

- Mineral Resource/Reserve Inventory by Mining Contractors, Region, Province, Year, and Commodity
- Mineral Production by Mining Contractors, Region, Province, Year, and Commodity

Physical Asset Accounts Data Requirements	Data Collected	
Opening Stocks	Inventory of the previous year	
Discoveries of New Stock	Mineral Resource/Reserve Inventory	
Upward and Downward Reappraisals	Estimated as balancing item (case to case)	
Reclassifications (Additions and Reductions in Stocks)	Mineral Resource/Reserve Inventory Production Data Tenurial Permits, Suspension and Closure Orders	
Extractions	Production Data	
Closing Stocks	Mineral Resource/Reserve Inventory	







Data Sources

Monetary Accounts



- Physical Asset Accounts for Mineral Resources
- Gross Value Added in Mining and Quarrying
- Input-Output Table, Supply and Use Table
- Annual Survey on Philippine Business and Industry (ASPBI)
- Census on Philippine Business and Industry (CPBI)



Parameters on financial investments



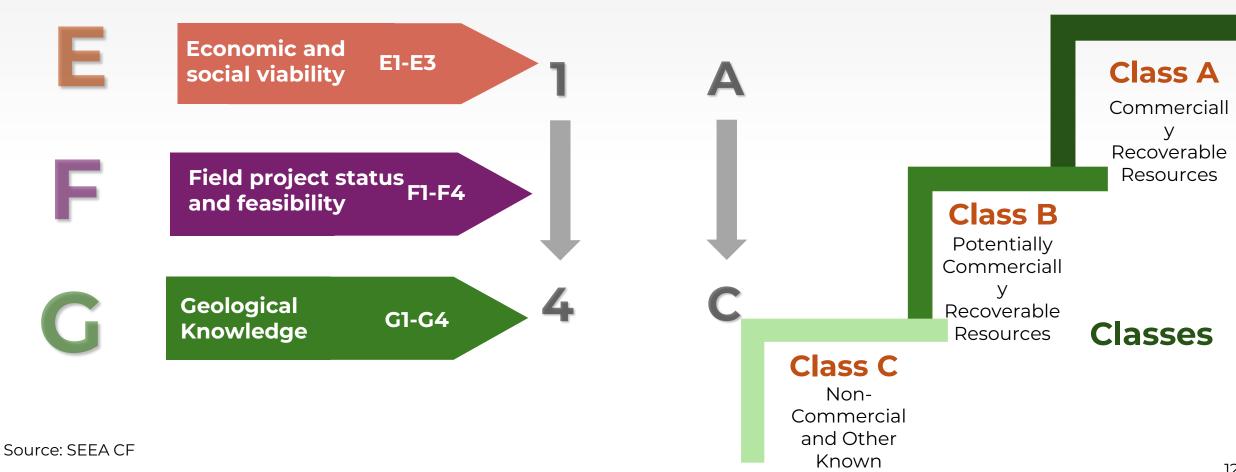
Resource Rent Estimation Data Requirements	Data Source
Gross Output of MAQ Sub-Industry (e.g. Mining of nickel ores, gold ores and other precious metals, etc.)	National Accounts (GDP)
Gross Value Added of MAQ Sub-Industry	National Accounts (GDP)
Compensation of Employees	Input-Output Table Parameter
Other Taxes on Production plus other Subsidies	Input-Output Table Parameter
Consumption of Fixed Capital	Input-Output Table Parameter
Book Value of Fixed Capital	Establishment Survey (extractive industries)
Interest Expense	Establishment Survey (extractive industries)
Revenue	Establishment Survey (extractive industries)







SEEA Mineral Classification



Deposits

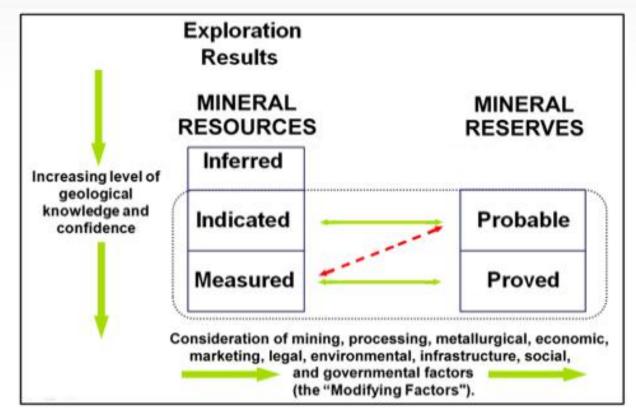






Committee for Mineral Reserves International Reporting Standards

The CRIRSCO standards aim to quantify, qualify, and categorize mineral assets on the basis of the best supported data, models, and criteria. A clear distinction between resources and reserves is mandatory. Data from MGB follows this categorization (DAO 2010-09).



DENR Administrative Order 2010-09 "Providing for the Classification and Reporting Standards of Exploration Results, Mineral Resources and Ore Reserves"

The Mineral Resource/Reserve Inventory (MRI) of the Mines and Geosciences Bureau follows this categorization.

Update: DAO 2023-05 – Revised Guidelines for the Classification and Reporting Standards of Exploration Results, Mineral Resources and Mineral Reserves







Status-based Classification Criteria

MRI	SEEA Class	Criteria based on the Status of Operation
A Reserves B	Α	Producing / Commercial operation
		Not yet producing but DMPF is approved
	В	Has a DMPF awaiting approval
		Temporarily suspended/Under Care and Maintenance
	Decommissioned / Closed	
		Inactive
Resource (Measured or	Α	N/A
	В	Commercial operation
		Development Stage
Indicated)	С	Under Exploration
		Decommissioned / Closed
		Inactive
Resource (Inferred)	С	Regardless of status
Other	С	Inactive
Known Deposits*		Additional quantities in place







Challenges and Issues

- The Mines and Geosciences Bureau also depends on the submission of mining companies. Thus, incomplete submission from them means incomplete data provided to PSA.
- The unit of measurement for the commodities differs among mining companies.







Outputs



Chromite Reserves Amounts to PhP 474.00 Billion in 2023

Date of Release: 06 June 2024 Reference No. 2024 - 550 050

Monetary Asset Accounts

Class A gold

indicating an in

On the other h

PhP 58.92 billi

at PhP 238.90

PhP 241.43 bil of PhP 645.90

PhP 52.85

The total monetary value of the Philippines' Class A gold, copper, nickel, and chromite reserves amounted to PhP 474.00 billion in 2023. This amount went up by 2.0 percent from PhP 464.51 billion in 2022.

Figure 1. Gold, Copper, Nickel, and Chromite: Monetary Value in Billion Philippine Peso (PhP), 2014 to 2023



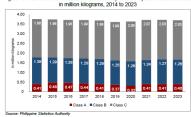
Highlights of the Mineral Asset Accounts of the Philippines 2014 to 2023

The Mineral Asset Accounts of the Philippines presents the physical and monetary asset accounts of the country's metallic mineral resources, namely: gold, copper nickel, and chromite. It provides information on the volume and value of stocks of these metallic minerals at the start and end of each year as well as the changes in stocks that occurred during the period. These mineral resources were also classified as follows: Class A, commercially recoverable resources; Class B, potentially commercially recoverable resources; and Class C. non-commercial and other known

Physical Asset Accounts

In 2023, the country's total gold reserves and resources reached 3.69 million kilograms (kg), down by 0.6 percent from 3.72 million kg in 2022. Among the three classes, Class C had the highest volume in 2023 comprising 55.1 percent of the total gold reserves and resources or equivalent to 2.03 million kg. (Figure 1)

Figure 1. Total Gold Reserves and Resources by Class: Physical Asset Accounts



The stocks of Class A gold reserves declined to 401.70 thousand kilograms (kg) or by 1.5 percent from 408.00 thousand kg in 2022. The extraction of gold, on the other hand, slightly increased by 0.4 percent to 21.48 thousand kg in 2023 from 21.40 thousand kg in 2022. (Figures 2 and 3)

Page 1 of 8

REPUBLIC OF THE PHILIPPINES PHILIPPINE STATISTICS AUTHORITY

TECHNICAL NOTES Mineral Accounts of the Philippines: Asset Accounts

The Mineral Accounts of the Philippines is a publication that presents the physical and monetary asset accounts of the country's metallic mineral resources, namely: gold, copper, nickel, and chromite. The accounts are updated on an annual basis.

The System of Environmental-Economic Accounting 2012 Central Framework (SEEA-CF), a multi-purpose framework for measuring the environment and its interaction with the economy, serves as the framework for this compilation. It is also a statistical framework that consists of a comprehensive set of tables and accounts which guides the compilation of consistent and comparable statistics and indicators for policy making, analysis, and research.



of stocks of well as th resources Classificati follows: Cla commercia

other know A basic phy of resource resources



GOLD



2023 MINERAL ACCOUNTS OF THE

PHILIPPINES

MINERAL RESERVES AND RESOURCES BY COMMODITY AND CLASS









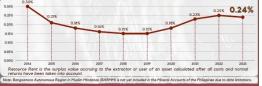
CHROMITE

Class B 8.0%

RESOURCE RENT AS % OF GROSS DOMESTIC PRODUCT

PhP 52.85

COPPER



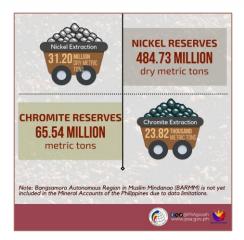


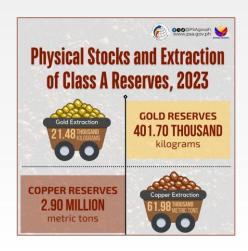
Aims to provide information on the volume and value of stocks and changes in stocks of GOLD, COPPER, NICKEL, and CHROMITE.

Mineral resources are classified according to three criteria affecting their likelihood of extraction Economic and social viability (E), Field project status and feasibility (F), Geological knowledge (G)



Source: UN Framework for Classification for Fossil Energy and Mineral Reserves and Resources (UNFC-2009)







Release Date: 06 June 2024

https://psa.gov.ph/statistics/environmentalaccounts/mineral/node/1684063890







Energy Asset Accounts



Energy Accounts of the Philippines



- presents the physical and monetary asset accounts of the country's energy resources, namely: **coal**, **oil**, **natural gas**, and **condensate**.
- Updated annually, with latest coverage of 2014 to 2023
- Physical:
 - Coal: metric tons
 - Oil: barrels of oil (bbl Oil)
 - Natural Gas: standard cubic feet of gas (scf)
 - Condensate: barrels
- Monetary: Philippine Peso
- Classified as Class A, commercially recoverable resources;
 Class B, potentially commercially recoverable resources;
 and Class C, non-commercial and other known deposits







Data Sources

Physical Accounts



Department of Energy Energy Resource Development Bureau (ERDB)

- Coal Reserves by Coal Region, Coal Production by Coal Operating Contract and by Small Scale Coal Mining Permit
- Oil, Natural Gas, and Condensate Reserves and Extractions by Service Contractors

Physical Asset Accounts Data Requirements	Data Collected
Opening Stocks	Inventory of the previous year
Discoveries of New Stock	Coal, Oil, Natural Gas, and Condensate Reserves Inventory
Upward and Downward Reappraisals	Estimated as balancing item (case to case)
Reclassifications (Additions and Reductions in Stocks)	Coal, Oil, Natural Gas, and Condensate Reserves Inventory Production Data
Extractions	Production Data
Closing Stocks	Coal, Oil, Natural Gas, and Condensate Reserves Inventory



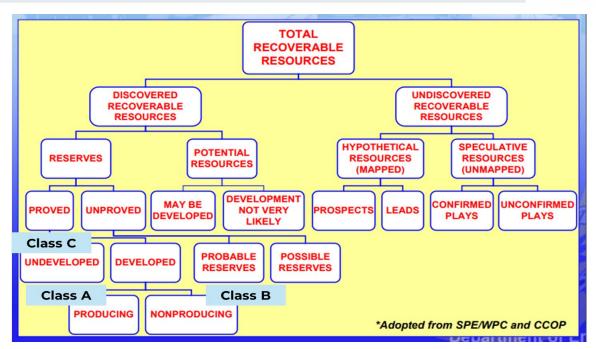




Status-based Classification Criteria

Class	Criteria	
Α	Producing / Commercial Operation	
В	Temporary Suspension	
С	Permanently stopped operations / Decommissioned	
	Inactive	

Philippine Petroleum Resource Classification System









Challenge

Issues and Challenges	Resolution	
Data availability of coal reserves by Coal Operating Contracts and by Small Scale Coal Mining Permit areas	 Accounting for coal resources by coal region. DOE planning to adopt the Committee for Mineral Reserves International Reporting Standards. 	







Outputs





PRESS RELEASE

Philippines' Class A Coal, Oil, Natural Gas, and Condensate Reserves Valued at PhP 317.65 Billion in 2023

Date of Release: 17 October 202 Reference No. 2024-SSO-049

Monetary Asset Accounts

The total monetary value of the and condensate reserves am This was a decline of 46.5 percentage. (Figure 1)

Figure 1. Coal, Oil, Natural in Billion Philippin



In 2023, Class A coal resent representing a 48.7 percent det in 2022. Similarly, the value 16.2 percent from PhP 19.07 b Class A natural gas reserves re a decrease of 67.9 percei

PSA Complex, East A Telephone: (02) 8938 www.psa.gov.ph Class A condensate reserves showed a slight decline in value, from PhP 22.810 billion in 2022 to PhP 22.807 billion in 2023. (Tables 1.6, 2.6, 3.6, and 4.6)

The total resource rent¹ of the four non-renewable energy resources contributed PhP 46.59 billion or 0.2 percent to the Gross Domestic Product of the Philippines in 2023². (Tables 5.1 and 5.2)

Physical Asset Accounts

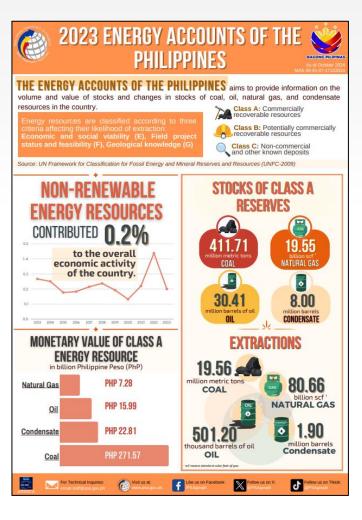
The Philippines' Class A coal reserves were recorded at 411.71 million metric tons (MT) in 2023, indicating an increase of 17.8 percent from 349.61 million MT in 2022. Similarly, the extraction of coal increased to 19.56 million MT in 2023 or by 21.5 percent from 16.11 million MT in 2022. (Table 1.1)

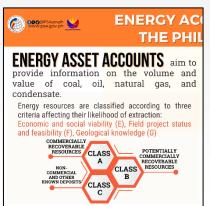
Moreover, Class A oil reserves recorded a decline of 1.6 percent from 30.91 million barrels of oil (bbl oil) in 2022 to 30.41 million bbl oil in 2023. Likewise, the extraction of oil decreased to 501.20 thousand bbl oil in 2023 or by 10.2 percent from 558.28 thousand bbl oil in 2023 or by 10.2 percent from 558.28 thousand bbl oil in 2022. Class A natural gas reserves decreased by 80.5 percent from 100.21 standard cubic feet of gas (scf) in 2022 to 19.55 billion scf in 2023. The extraction of natural gas as de declined by 28.1 percent from 112.17 billion scf in 2023 Further, the country's Class A condensate reserves increased to 80.0 million barrels in 2023 or by 19.3 percent from 6.71 million barrels in 2022. The extraction of condensate dropped by 29.6 percent from 2.71 million barrels in 2023 class 1.90 million barrels in 2023 class 2.1 milli



- ¹ Based on the System of Environmental-Economic Accounting Central Framework (SEEA-CF), resource rent is the surplus value accruing to the extractor or user of an asset, calculated after all costs and normal returns have been taken into account.
- the valuation of the energy assets of the Philippines uses the Net Present Value Approach as recommended by SEEA-CF using a 10.0 percent social discount rate.

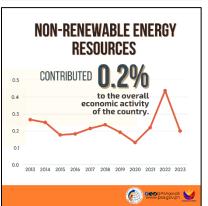
Page 2 of 2











Release Date: 17 October 2024

https://psa.gov.ph/statistics/environmental-accounts/energy/node/1684065202







Land Asset Accounts



Land Asset Accounts of the Philippines



- The Land Asset Accounts of the Philippines presents the physical asset accounts for the country's land resources in terms of land cover.
- The development of land asset accounts in the Philippines is part of a collaborative initiative by the Philippine Statistics Authority (PSA), the National Mapping and Resource Information Authority (NAMRIA), and the United Nations Statistics Division (UNSD) through the project "Environmental-Economic Accounting for Evidence-Based Policy in Africa and Asia".







Data Sources



- 2015 Land Cover
- 2020 Land Cover



 National Greening Program (NGP)
 Data

Note: NGP dataset for 2011-2013 sites was used as reference for figures on 'managed expansion' in SEEA tables









Land Cover of the Philippines

2003	2010	2015
(21 classes)	(14 classes)	(12 classes)
Closed forest, broadleaved	Closed Forest	Closed Forest
Closed forest, mixed		
Closed forest, coniferous		
Open Forest, broadleaved	Open Forest	Open Forest
Open Forest, mixed		
Open Forest, coniferous		
Forest Plantation, broadleaved	Closed or Open Forest	Closed or Open
Forest Plantation, coniferous		Forest
Mangrove Forest	Mangrove Forest	Mangrove Forest
Other wooded land, shrubs	Shrubs	Shrubs
Other wooded land, fallow	Fallow	
Other wooded land, wooded grassland	Wooded grass	
Other land, natural, grassland	Grassland	Grassland
Other land, cultivated, pastures	Pastures	Pastures
Other land, cultivated, annual crop	Annual Crop	Annual Crop
Other land, cultivated, perennial crop	Perennial Crop	Perennial Crop
Other land, natural, barren land	Open/Barren	Open/Barren
Other land, built-up area	Built-up	Built-up
Other land, natural, marshland	Marshland	Marshland
Other land, fishpond	Fishpond	Fishpond
Inland Water	Inland Water	Inland Water







Challenges



Capacity Building

Continuous capacity buildings and learning sessions e.g., GIS and SEEA Frameworks



Software

Availability of advanced software e.g., ARCGIS



Equipment

Access to high-specification computers capable of running OGIS software



Internet Connection

Reliable internet connection to support online meetings and interactive exercises

Limitations



Datasets: Limited to two comparable years from 30m resolution satellite imagery.



Geospatial Data:

Insufficient reference data for managed expansion.



Processing Delays:

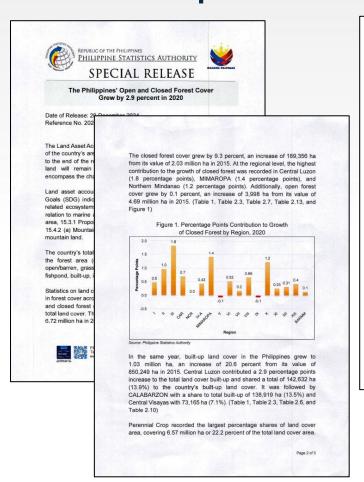
Processing handled by two separate agencies, resulting in delays.



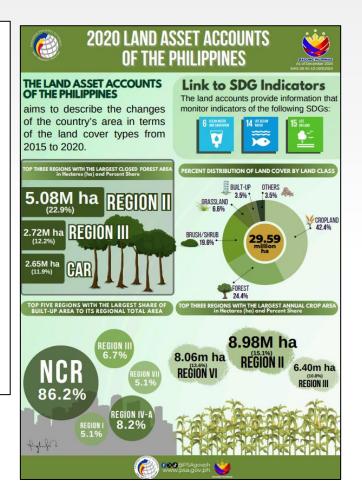




Outputs



Highlights of the Land Asset Accounts of the Philippines The Land Asset Accounts of the Philippines aims to describe the changes of the country's area in terms of the land cover types from the beginning to the end of the reference period. Generally, the country's total area of land will remain unchanged hence, land accounts will primarily encompass the changes between different land Land asset accounts provide inputs to five Sustainable Development Goals (SDG) indicators, namely 6.6.1 Change in the extent of water-related ecosystems over time. 14.5.1 Coverage of protected areas in relation to marine areas, 15.1.1 Forest area as a proportion of total land area, 15.3.1 Proportion of land that is degraded over total land area, and 15.4.2 (a) Mountain Green Cover Index and (b) proportion of degraded The country's total land area is 29.588.367 hectares (ha), which covers the forest area (closed open and mangrove) brush and shrubs open/barren grassland marshland/swamp, annual and perennial crop, fishpond, built-up, inland water, and Land Cover Change A significant increase in areas of the several land cover classes were observed in 2020. The forest cover (closed, open and mangrove), open/barren, marshland/swamp. perennial crop, and built-up area increased its total area compared to their values in 2015. Closed forest had the largest increase among all land cover classes with 2.22 million ha in 2020 compared to 2.03 million ha in 2015. On the contrary brush/shrubs, annual crop, fishpond, and inland water registered decreases in their total land area. Specifically, brush/shrubs had the largest decrease in total land area with 5.81 million ha in 2020 from 6.03 million ha in 2015. (Table 1 and Figure 1) Figure 1. Land Cover Change by Class, 2015-2020 = 2015 = 2020 Page 1 of 8







Release Date: 20 December 2024

https://psa.gov.ph/statistics/environmental-accounts/node/1684065498







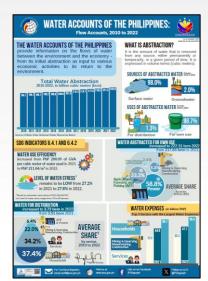
Other Environmental Accounts and Environment Statistics

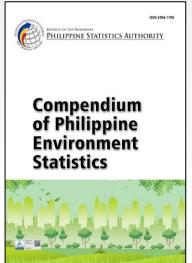


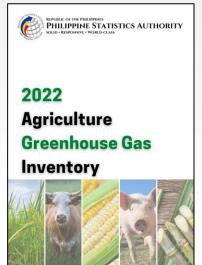




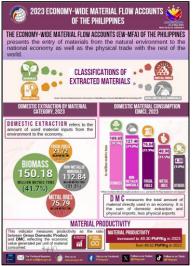
Environmental Accounts





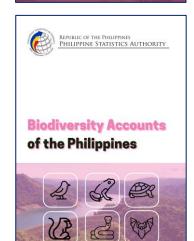








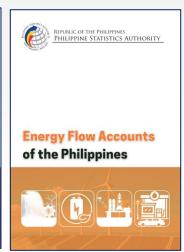


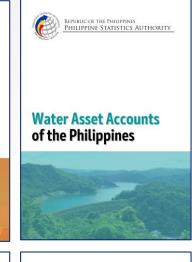


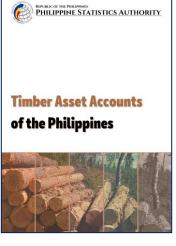
REPUBLIC OF THE PHILIPPINES
PHILIPPINE STATISTICS AUTHORITY

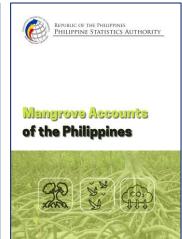
Material Flow Accounts

of the Philippines















17 Regions

are developing and updating their Regional Environmental Accounts and

8 Regions
are compiling and updating their
Regional Environment Statistics

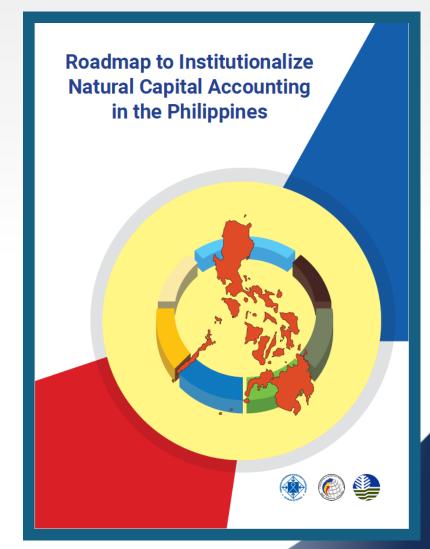








Roadmap to Institutionalize Natural Capital Accounting in the Philippines

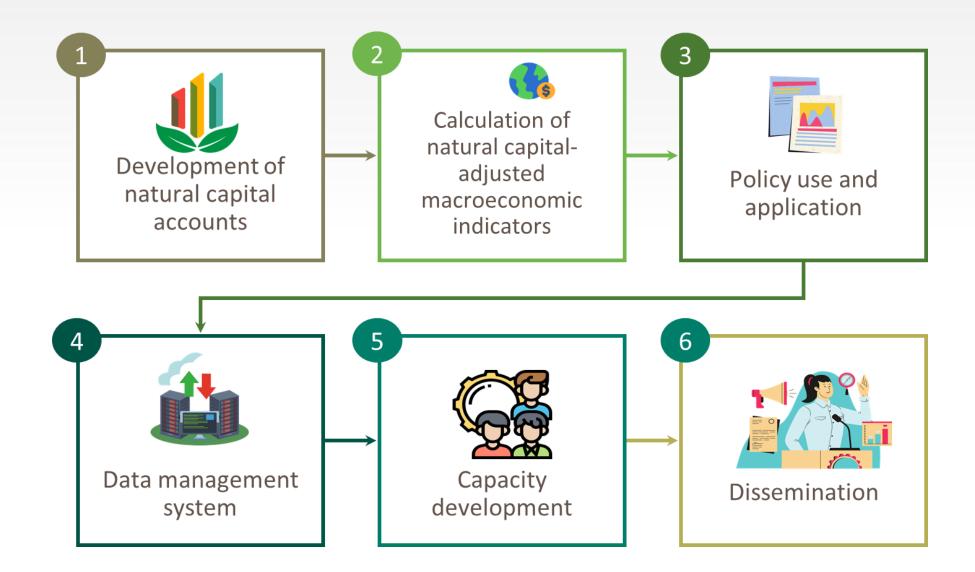








Six Components of the NCA Roadmap









The Philippine Ecosystem and Natural Capital Accounting System (PENCAS) Act







The Philippine Ecosystem and Natural Capital Accounting System (PENCAS) Act

An Act institutionalizing the Philippine Ecosystem and Natural Capital Accounting System (PENCAS), mandating its use in policy and decision-making, designating the agencies responsible for its implementation, providing institutional arrangements among responsible agencies, and appropriating funds therefor.

S. No. 243 H. No. 844

Republic of the Philippines Congress of the Philippines

Metro Manila

Nineteenth Congress

Second Regular Session

Begun and held in Metro Manila, on Monday, the twenty-fourth day of July, two thousand twenty-three.

[REPUBLIC ACT No. 11995]

AN ACT INSTITUTIONALIZING THE PHILIPPINE ECOSYSTEM AND NATURAL CAPITAL ACCOUNTING SYSTEM, MANDATING ITS USE IN POLICY AND DECISION-MAKING, DESIGNATING THE AGENCIES RESPONSIBLE FOR ITS IMPLEMENTATION, PROVIDING INSTITUTIONAL ARRANGEMENTS AMONG RESPONSIBLE AGENCIES, AND APPROPRIATING FUNDS THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Short Title. – This Act shall be known as the "Philippine Ecosystem and Natural Capital Accounting System (PENCAS) Act".

SEC. 2. Declaration of Policy. - It is hereby declared the policy of the State to:

(a) Recognize natural ecosystems as an integral part of our patrimony and heritage;





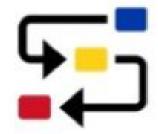


Philippine Ecosystem and Natural Capital Accounting System



The PENCAS shall be based on internationally accepted environmental-economic accounting frameworks.

The PENCAS framework shall include, among others, a list of the officially designated statistics on the depletion, degradation, and restoration of natural capital; environmental protection expenditures; pollution and quality of land, air and water; environmental damages; and adjusted net savings.











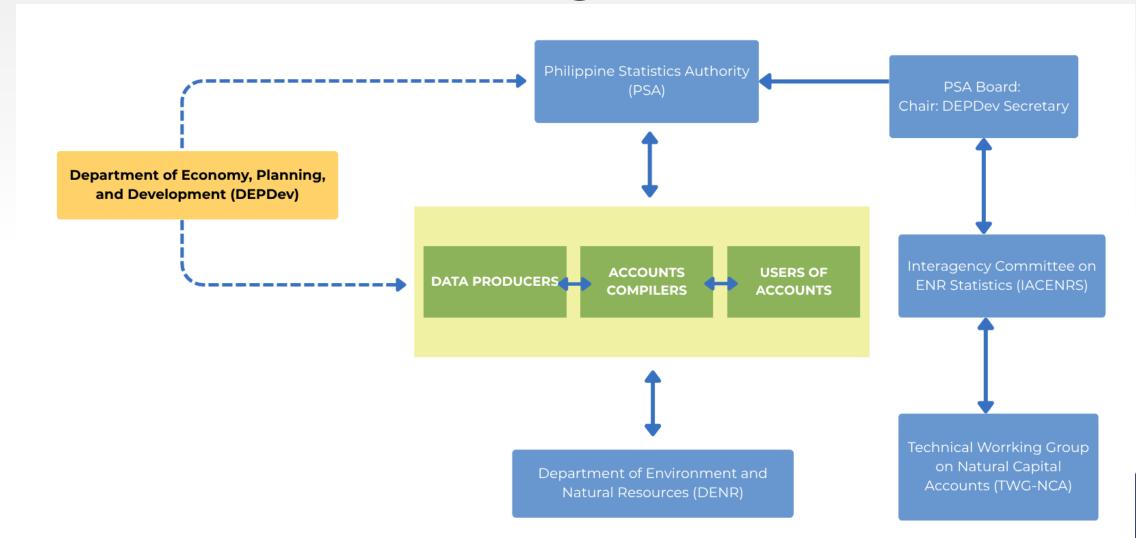








Institutional Arrangement









Ways Forward







- 1. Compilation of mineral accounts at the sub-national data, inclusion of additional metallic minerals such as iron and silver and non-metallic minerals, and use of ore mined/extracted.
- 2. Enhancement of data to be used in the compilation such as coal reserves by Coal Operating Contract and by Small Scale Coal Mining Permit.
- 3. Valuation of the land accounts.
- 4. Development of Energy Flow Accounts.
- 5. Establishment of the Interagency Committee on Energy Statistics.
- 6. Implementation of RA 11995 or the Philippine Ecosystem and Natural Capital Accounting System (PENCAS) Act and its Implementing Rules and Regulations.



Thank you

psa.gov.ph openstat.psa.gov.ph @PSAgovph





